



Tennessee Department of Environment and Conservation  
Division of Water Pollution Control  
Enforcement and Compliance Section  
L&C Annex, 6<sup>th</sup> Floor, 401 Church Street  
Nashville, TN 37243  
(615) 532-0625

JAD  
MJB 10/2/14  
J+H  
AMY 11-12-14  
file: Athens S/W  
2014  
(McMinn)

Small Municipal Separate Storm Sewer System (MS4) Annual Report

1. MS4 INFORMATION

City of Athens, TN Permittee Tracking No. TNS 075141

Name of MS4

L. Shawn Lindsey

Name of Contact Person

423 744-2746

Telephone (including area code)

PO BOX 849

Mailing Address

Athens

TN

37371-0849

City

State

ZIP code

What is the current population of your MS4? 13,500

What is the reporting period for this annual report? From July 1, 2013 to June 30, 2014

2. PROTECTION OF STATE OR FEDERALLY LISTED SPECIES

A. Are any of the MS4 discharges or discharge-related activities likely to jeopardize any state or federally listed species (Part 3, Special Conditions, General Permit for Phase II MS4s) ☐ Yes ☒ No

B. Please attach the determination of the effect of the MS4 discharges on state or federally listed species per sub-part 3.2.1

3. WATER QUALITY PRIORITIES

A. Does your MS4 discharge to waters listed as impaired on the state 303(d) list? ☒ Yes ☐ No

B. If yes, identify each impaired water, the impairment cause(s), whether a TMDL has been approved by EPA for each, and whether the TMDL identifies your MS4 as a source of the impairment.

Waterbody I.D. #	Cause/TMDL Priority	Approved TMDL		MS4 Assigned to WLA	
North Mouse Creek	Escherichia coli	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Oostanaula Creek	Phosphate, Loss of biological integrity due to siltation, escherichia coli	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
		<input type="checkbox"/> Yes	<input type="checkbox"/> No	<input type="checkbox"/> Yes	<input type="checkbox"/> No

C. What specific sources of these pollutants of concern are you targeting? ALL

D. Do you have discharges to any Exceptional TN Waters (ETWs) or Outstanding National Resource Waters (ONRWs)? ☐ Yes ☒ No

E. Are you implementing additional specific provisions to ensure the continued integrity of ETWs or ONRWS located within your jurisdiction? ☐ Yes ☒ No

4. PUBLIC EDUCATION AND PUBLIC PARTICIPATION

A. Is your public education program targeting specific pollutants and sources of those pollutants? ☒ Yes ☐ No

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- B. If yes, what are the specific causes, sources and/or pollutants addressed by your public education program? Pasture Grazing, Construction, nonpoint source pollutants from MS4, illicit discharges, stream and wetland restoration.
- C. Note specific successful outcome(s) (NOT tasks, events, publications) fully or partially attributable to your public education program during this reporting period. Earth Sheltered Environmental Education Center receives several school groups and individuals who learn about and receive information on our MS4.
- D. Do you have an advisory committee or other body comprised of the public and other stakeholders that provides regular input on your stormwater program? ☒ Yes ☐ No
- E. Provide a summary of all public meetings required by the permit. We have monthly work session meetings and city council meetings that we routinely inform the public of our stormwater program, events, and we seek feedback during these meetings. We also meet with Keep McMinn Beautiful and contract with them to do our stormwater education. This board is made up of various components of the community and gives us feedback on our program. In addition we speak to the civic clubs, senior center, and conduct several tours of our Wetland Restoration Project for community groups.
5. **CODES AND ORDINANCES REVIEW AND UPDATE**
- A. Is a completed copy of the EPA Water Quality Scorecard submitted with this report? ☒ Yes ☐ No
- B. Include status of implementation of code, ordinance and/or policy revisions associated with permanent stormwater management. Work continues on revising our stormwater Ordinance to reflect permanent changes and should be passed by February 2015.
6. **CONSTRUCTION**
- A. Do you have an ordinance or adopted policies stipulating:
- |  |   |                             |
|--|---|-----------------------------|
| Erosion and sediment control requirements?           | <input checked="" type="checkbox"/> Yes | <input type="checkbox"/> No |
| Other construction waste control requirements?       | <input checked="" type="checkbox"/> Yes | <input type="checkbox"/> No |
| Requirement to submit construction plans for review? | <input checked="" type="checkbox"/> Yes | <input type="checkbox"/> No |
| MS4 enforcement authority?                           | <input checked="" type="checkbox"/> Yes | <input type="checkbox"/> No |
- B. How many active construction sites disturbing at least one acre were there in your jurisdiction this reporting period? 12
- C. How many of these active sites did you inspect this reporting period? 12
- D. On average, how many times each, or with what frequency, were these sites inspected 1x/Week (e.g., weekly, monthly, etc.)?
- E. Do you prioritize certain construction sites for more frequent inspections? ☒ Yes ☐ No  
If Yes, based on what criteria? Size, potential to cause problems, proximity to hot spots, past performance issues.
7. **ILLICIT DISCHARGE ELIMINATION**
- A. Have you completed a map of all outfalls and receiving waters of your storm sewer system? ☒ Yes ☐ No
- B. Have you completed a map of all storm drain pipes of storm sewer system? ☒ Yes ☐ No
- C. How many outfalls have you identified in your system? 25
- D. How many of these outfalls have been screened for dry weather discharges? Every 5 years we do a visual stream survey.
- E. How many of these have been screened more than once? all
- F. What is your frequency for screening outfalls for illicit discharges? 5 years
- G. Do you have an ordinance that effectively prohibits illicit discharges? ☒ Yes ☐ No
- H. During this reporting period, how many illicit discharges/illegal connections have you discovered (or been reported to you)? 4
- I. Of those illicit discharges/illegal connections that have been discovered or reported, how many have been eliminated? 4
8. **STORMWATER MANAGEMENT FOR MUNICIPAL OPERATIONS**
- A. Have stormwater pollution prevention plans (or an equivalent plan) been developed for:
- |  |   |                             |
|--|---|-----------------------------|
| All parks, ball fields and other recreational facilities | <input checked="" type="checkbox"/> Yes | <input type="checkbox"/> No |
|--|---|-----------------------------|

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- All municipal turf grass/landscape management activities ☐ Yes ☒ No  
All municipal vehicle fueling, operation and maintenance activities ☒ Yes ☐ No  
All municipal maintenance yards ☒ Yes ☐ No  
All municipal waste handling and disposal areas ☒ Yes ☐ No

B. Are stormwater inspections conducted at these facilities? ☒ Yes ☐ No

1. If Yes, at what frequency are inspections conducted? monthly

C. Have standard operating procedures or BMPs been developed for all MS4 field activities? (e.g., road repairs, catch basin cleaning, landscape management, etc.) ☒ Yes ☐ No

D. Do you have a prioritization system for storm sewer system and permanent BMP inspections? ☒ Yes ☐ No

E. On average, how frequently are catch basins and other inline treatment systems inspected? 1-3 years

F. On average, how frequently are catch basins and other inline treatment systems cleaned out/maintained? 1-3 years

G. Do municipal employees in all relevant positions and departments receive comprehensive training on stormwater management? ☒ Yes ☐ No

H. If yes, do you also provide regular updates and refreshers? ☒ Yes ☐ No

If so, how frequently and/or under what circumstances? They maintain Level I sediment and Erosion Control License and we do regularly every year to two years classes on Best Management Practices for Storm Water Pollution Prevention in our operations.

#### 9 PERMANENT STORMWATER CONTROLS

A. Do you have an ordinance or other mechanism to require:

Site plan reviews of all new and re-development projects? ☒ Yes ☐ No

Maintenance of stormwater management controls? ☒ Yes ☐ No

Retrofitting of existing BMPs with green infrastructure BMPs? ☐ Yes ☒ No

B. What is the threshold for new/redevelopment stormwater plan review? (e.g., all projects, projects disturbing greater than one acre, etc.) all construction activities which disturb land or add impervious surfaces

C. Have you implemented and enforced performance standards for permanent stormwater controls? ☒ Yes ☐ No

D. Do these performance standards go beyond the requirements found in paragraph 4.2.5.2 and require that pre-development hydrology be met for:

Flow volumes ☐ Yes ☒ No

Peak discharge rates ☐ Yes ☒ No

Discharge frequency ☐ Yes ☒ No

Flow duration ☐ Yes ☒ No

E. Please provide the URL/reference where all permanent stormwater management standards can be found.

<http://www.cityofathensstn.com/publicworks/swbmp.html>

F. How many development and redevelopment project plans were reviewed for this reporting period? 12

G. How many development and redevelopment project plans were approved? 12

H. How many permanent stormwater management practices/facilities were inspected? All detention ponds both private and public were inspected, approximately 30 sites. We also installed some new ones of our own throughout the City of Athens during the year.

I. How many were found to have inadequate maintenance? 1

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- J. Of those, how many were notified and remedied within 30 days? (If window is different than 30 days, please specify) 1
- K. How many enforcement actions were taken that address inadequate maintenance? 2
- L. Do you use an electronic tool (e.g., GIS, database, spreadsheet) to track post-construction BMPs, inspections and maintenance? ☐ Yes ☒ No
- M. Do all municipal departments and/or staff (as relevant) have access to this tracking system? ☐ Yes ☒ No
- N. Has the MS4 developed a program to allow for incentive standards for redeveloped sites? ☐ Yes ☒ No
- O. How many maintenance agreements has the MS4 approved during the reporting period? 0

### 10. ENFORCEMENT

- A. Identify which of the following types of enforcement actions you used during the reporting period, indicate the number of actions, the minimum measure (e.g., construction, illicit discharge, permanent stormwater control) or note those for which you do not have authority:

Action	Construction	Permanent Stormwater Controls	Illicit Discharge	Authority?	
Notice of violation	# <u>2</u>	# <u>1</u>	# <u>      </u>	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Administrative fines	# <u>      </u>	# <u>      </u>	# <u>      </u>	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Stop Work Orders	# <u>      </u>	# <u>      </u>	# <u>      </u>	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Civil penalties	# <u>      </u>	# <u>      </u>	# <u>      </u>	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Criminal actions	# <u>      </u>	# <u>      </u>	# <u>      </u>	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Administrative orders	# <u>      </u>	# <u>      </u>	# <u>      </u>	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Other <u>      </u>	# <u>      </u>	# <u>      </u>	# <u>      </u>		

- B. Do you use an electronic tool (e.g., GIS, data base, spreadsheet) to track the locations, inspection results, and enforcement actions in your jurisdiction? ☒ Yes ☐ No
- C. What are the 3 most common types of violations documented during this reporting period? We had one plant release oil into Oostanaula Creek, we had one detention pond that was not being maintained, and we had a diesel tank leaking at one gas station, and we had two construction sites that received notice of violation for inadequate controls.

### 11. PROGRAM RESOURCES

- A. What was your annual expenditure to implement the requirements of your MS4 NPDES permit and SWMP this past reporting period? Permit \$2,500, Keep McMinn Beautiful for education \$9,300. all other expenditures are listed in other line items and not specifically for this permit such as training budget can be used for any training. We have also used grants to do much of the work we have been involved in this past year. We have received grants to build a Green parking Lot, build a Wetland, restore streams, do Creek Clean Ups, Plant Live Stakes, and develop educational materials.
- B. What is next year's budget for implementing the requirements of your MS4 NPDES permit and SWMP? Permit \$2,500 and Keep McMinn Beautiful for education is \$9,300. This next year we have a 319 Grant with UT for approximately \$60,000 to repair part of Oostanaula Creek and working to find money for a dam modification to restore a stream and create several acres of riparian wetlands.
- C. Do you have an independent financing mechanism for your stormwater program? ☐ Yes ☒ No
- D. If so, what is it/are they (e.g., stormwater fees), and what is the annual revenue derived from this mechanism?  
Source: Amount \$  
Source: Amount \$
- E. How many full time employees does your municipality devote to the stormwater program (specifically for implementing the stormwater program vs. municipal employees with other primary responsibilities that dovetail with stormwater issues)? 0

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F. Do you share program implementation responsibilities with any other entities? ☒ Yes ☐ No

<b>Entity</b>	<b>Activity/Task/Responsibility</b>	<b>Your Oversight/Accountability Mechanism</b>
Keep McMinn Beautiful	education and outreach	I serve on the board and approve quarterly payments.

### 12. EVALUATING/MEASURING PROGRESS

A. What indicators do you use to evaluate the overall effectiveness of your Stormwater Management Program, how long have you been tracking them, and at what frequency? Note that these are not measurable goals for individual BMPs or tasks, but large-scale or long-term metrics for the overall program, such as in-stream macroinvertebrate community indices, measures of effective impervious cover in the watershed, indicators of in-stream hydrologic stability, etc.

Indicator	Began Tracking (year)	Frequency	Number of Locations
Example: E. coli	2003	Weekly April–September	20
E. Coli	Yearly since 2000, now every 5 years	Since new TMDL was issued we went to every 5 years.	7
Benthic	2008	Every 5 years	7

B. Provide a summary of data (e.g., water quality information, performance data, modeling) collected in order to evaluate the performance of permanent stormwater controls installed throughout the system. This evaluation may include a comparison of current and past permanent stormwater control practices. See Athens Visual Stream Survey Report and Athens Flooding and Water Quality Plan 2013 and other attached plans and power points.

### 13. STORMWATER MANAGEMENT PROGRAM UPDATE

A. Describe any changes to the MS4 program during the reporting period including but not limited to:

Changes adding (but not subtracting or replacing) components, controls or other requirements per paragraph 4.4.2.a of the permit. 0

Changes to replace an ineffective or unfeasible BMP per paragraph 4.4.2.b of the permit. 0

Information (e.g. additional acreage, outfalls, BMPs) on program area expansion based on annexation or newly urbanized areas. 0

Changes to the program as required by the division. 0

### 14. CERTIFICATION

This report must be signed by a ranking elected official or by a duly authorized representative of that person. See signatory requirements in sub-part 6.7.2 of the permit.

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

L. Shawn Lindsey, Director  
Printed Name and Title

[Signature]  
Signature

7-29-14  
Date

Annual reports must be submitted in accordance with the requirements of subpart 5.4. (Reporting) of the permit. Annual reports must be submitted to the appropriate Environmental Field Office (EFO) by September 30 of each calendar year, as shown in the table below:

EFO	Street Address	City	Zip Code	Telephone
Chattanooga	540 McCallie Avenue STE 550	Chattanooga	37402	(423) 634-5745
Columbia	1421 Hampshire Pike	Columbia	38401	(931) 380-3371
Cookeville	1221 South Willow Ave.	Cookeville	38506	(931) 432-4015

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Jackson	1625 Hollywood Drive	Jackson	38305	(731) 512-1300
Johnson City	2305 Silverdale Road	Johnson City	37601	(423) 854-5400
Knoxville	3711 Middlebrook Pike	Knoxville	37921	(865) 594-6035
Memphis	8383 Wolf Lake Drive	Bartlett	38133	(901) 371-3000
Nashville	711 R S Gass Boulevard	Nashville	37216	(615) 687-7000